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Regulatory and competition law issues of broadband developments

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Broadband Developments

- Broadband provides the means to transport various signals (voice, data, video etc.) which have traditionally been subject to differing regulations.
- 2. Infrastructure costs in the broadband sector are extremely high.
- 3. Technological innovations play a major role in broadband markets.
- 4. First mover advantages have great implications for competition in broadband markets.

Regulatory Choice

- 1. Sector specific access regulation
- 2. Application of competition law (essential facilities doctrine)
- 3. Competition between different suppliers of broadband networks

Goals of sector-specific regulation and of competition law

- 1. Sector-specific regulation: intranet-competition within existing networks
 - strict access regulation with low access charges
- 2. Competition law: control of dominant market position
 - determination of dominant market position
 - duplication potential of new entrants
 - time factor: do not destroy the first mover-advantage
 - concept of dynamic competition

Methodological Issues

- 1. Comparative cost-benefit analysis of sector-specific regulation and application of competition law
- 2. Assumption of systematically incomplete information
- 3. Competition as a learning process

Legal and economic issues

- 1. Legal issues
 - interpretation of competition law provisions
 - law-making in the field of sector-specific regulation
- 2. Economic issues: choice of two concepts of competition
 - (1) Competition with many competitors in the market, no one enjoying market power and slow progress of technological innovation
 - (2) Dynamic competition which provides high incentives for technological innovation; different phases of competition with quasi-monopoly of the first mover in given periods and oligopolistic competition in other periods

Consequences for sector-specific regulation

- 1. Distinction between 'old' and new (emerging) markets
- Delayed access in new (emerging) markets: protection of the first mover advantages (compare intellectual property rights' functions!)

Consequences for application of competition law

- 1. Determination of dominant market position essential
- 2. Role of dominant market position in dynamic competition
- 3. Counterproductive effects of over-stretching the concept of abuse of dominant position
- 4. Dynamic interpretation of the essential facilities doctrine
- 5. Focus on inter-net competition instead of intra-net competition

Outlook

- 1. Ambiguity of the technological convergence paradigm
 - excuse for extending sector-specific regulation into new markets hitherto not being subject to regulation
 - competition between different technologies intensifies competition so that neither sector-specific regulation nor application of the essential facilities doctrine is been justified
- 2. Promotion of competing technologies
- 3. Incentives for technological innovation by means of first mover advantage